FREDERICK COUNTY PUBLIC SCHOOLS
191 S East Street
Frederick, Maryland 21701

SPECIAL EDUCATION
STAFFING PLAN FY 2020
# Table of Contents

ASSURANCE 3

EVIDENCE OF PUBLIC INPUT 3

EVIDENCE OF MAINTENANCE OF EFFORT 3

STAFFING PATTERNS OF SERVICE PROVIDERS 4
  Special Education in System Wide Plans 4
  Staffing Guidelines 4
  Caseload-Based Staffing Model for Special Education Teaching Staff 5
  Special Education Services K-12 5
  Specialized Program Staffing 6
  Special Education Instructional Assistants 7

Child Find 7

Non Public Placements 8

School Psychologists 8

Related Service Providers 9

The Augmentative Communication and Technology (ACT) Team 9

Behavioral Specialists 9

Interpreting Services (sign language) 9

Teachers of the Visually Impaired and Teachers of the Deaf and Hard of Hearing 9

Occupational (OT) and physical therapy (PT) services 10

School Therapists 10

Speech Language Pathologists 10

Building Administrators 12

Special Educators 12

General Educators 12

Vacancies by Position 12

504 Plans 13

EVALUATION OF STAFFING PLAN 13
ASSURANCE

The Frederick County Public School (FCPS) system Special Education Staffing Plan is consistent with procedures outlined by the Maryland State Department of Education (MSDE) for the purpose of ensuring a Free Appropriate Public Education (FAPE) for all students with disabilities. The following Required Elements of a Staffing Plan are included:

- Evidence of public input
- Evidence of maintenance of effort within the meaning of 34 CFR §300.231 Maintenance of Effort, and COMAR 13A.02.05, Maintenance of Effort
- Staffing patterns of service providers of early intervention, special education and related services, including paraprofessionals
- The number and type of service providers needed to ensure FAPE to each student with a disability in the least restrictive environment (LRE) or natural environment
- The ways in which the public agency will use the staffing plan to monitor the assignment of personnel to ensure personnel and other resources are available to provide FAPE for each student with a disability in the LRE
- The number of current vacancies by positions reported within the jurisdiction and how FAPE is provided when vacancies occur.

<table>
<thead>
<tr>
<th>Number of Schools</th>
<th>Number of Students</th>
<th>Number of Students with Disabilities</th>
</tr>
</thead>
<tbody>
<tr>
<td>68</td>
<td>43,961</td>
<td>4950</td>
</tr>
</tbody>
</table>

EVIDENCE OF PUBLIC INPUT

The FCPS budget represents a sincere effort to reflect the desires of the community. In prioritizing funding allocations, the Board of Education (BOE) considers feedback received at public budget forums in February and June and via written or e-mail communication.

The public had an opportunity to express their views on the BOE operating budget to the BOE on February 13, 2019, as well as an additional opportunity to express their opinions to the County Council during a public hearing on April 10, 2019.

Public input for the Special Education Staffing Plan was also sought through the use of the following:

- Publication of the Staffing Plan on the FCPS Special Education website for the 2018-2019 year
- Review with SECAC, January and April, 2019

EVIDENCE OF MAINTENANCE OF EFFORT

The Executive Director of Accelerating Achievement and Equity (AAE), Dr. Keith Harris, and the Accounting Services Office ensure that Part B Special Education funds are used to supplement and increase special education services to students with disabilities and are not used to displace State or local funds. These two offices also ensure that local and State funds expended for the current year are at least equal to or greater than those of the most recent year for which expenditure reports are available. Maintenance of Effort is documented in the expenditure summary. When developing the operating budget, the BOE and FCPS staff carefully consider the following:
Recruitment and retention of highly qualified employees
- Strategies to improve academic achievement for all students
- Increased enrollment impact
- Technology needs
- Efficient use of resources
- Areas of need as identified through the FCPS Strategic Plan
- LRE and expansion of existing programs that have proven to be successful

STAFFING PATTERNS OF SERVICE PROVIDERS

Special Education in System Wide Plans

Using the FCPS Strategic Plan and the Department of Special Education vision as the framework, FCPS develops an action plan with goals and objectives as the working document to ensure that the department reaches its annual goals.

The departmental vision states:

“Through ongoing collaboration with our local and state stakeholders, including parents, staff and students, the Department of Special Education serves FCPS by supporting systematic instructional programming focusing on eliminating the achievement gap, developing social competencies, nurturing independence, and preparing students with disabilities to become contributing members of a global society.”

In an effort to implement ongoing progress monitoring, FCPS uses the Monitoring for Continuous Improvement and Results (MCIR) guide to conduct annual audits in which individual student files are randomly selected and reviewed for specific compliance issues. School-based staff is directed to use an Internal Monitoring and Evaluation Feedback (M&E) form to self-monitor the implementation of the IEP process for all identified students.

Staffing Guidelines

Staffing allocations are determined to ensure that FCPS is able to provide FAPE to students with disabilities in the least restrictive environment. FCPS continually strives to include general education in the collaborative provision of instruction to students. As of September 30, 2018, the official child count date, FCPS supported 4,604 students with disabilities. This count is used to determine federal funding; however, the count changes daily due to factors such as student mobility, students initially determined eligible for services and students who are exited from services for a variety of reasons. Additionally, the Frederick County Infants and Toddlers Program provides services for 679 children between the ages of birth through three who receive special education services through an Individualized Family Service Plan (IFSP) in FY 19 (7/1/18-6/30/19). The total number of children on an IFSP in FY19’ (7/1/18-6/30/19) is 679 and 121 on an extended IFSP.

It is important to note that FCPS must be sensitive to existing caseloads and work expectations in order to maintain the high quality of service that is provided to our students. Teachers and related service providers must work to balance instruction and compliance responsibilities. A
A substantial amount of time is required for staff to develop meaningful, comprehensive and compliant Individualized Education Programs (IEPs).

In accordance with the Individuals with Disabilities Education Improvement Act of 2004 (IDEA 2004), Section 300.130 through 300.144 and FCPS Regulation 400-69, FCPS special education teachers and related service providers support parentally placed students in private school locations who have been determined eligible for services through an Individualized Service Plan (ISP). Just as they do for FCPS enrolled students with IEPs, school-based special education staff and related service providers must provide services and supports for students with ISPs. FCPS currently serves 47 students with ISPs.

FCPS uses a caseload-based model to determine staffing allocations each fiscal year. Other factors considered in these allocations include the number of students at each location with more severe disabilities.

**Caseload-Based Staffing Model for Special Education Teaching Staff Special Education Services K-12**

Currently, 248.5 FTEs have been allocated to special education teachers in the general education setting and 77.5 FTE have been allocated to special education teachers in the specialized programs in order to ensure FAPE for all students during the 2019-2020 school year.

Projected staffing allocations for special education services K-12 for SY 2018-2019:

<table>
<thead>
<tr>
<th>Program</th>
<th>Staffing</th>
<th>Anticipated Caseload</th>
</tr>
</thead>
<tbody>
<tr>
<td>Elementary Schools</td>
<td>1 teacher</td>
<td>15*</td>
</tr>
<tr>
<td>Middle Schools</td>
<td>1 teacher</td>
<td>20*</td>
</tr>
<tr>
<td>High Schools</td>
<td>1 teacher</td>
<td>20*</td>
</tr>
</tbody>
</table>

*On average, caseload of each teacher

Based on individualized student needs, staffing allocations are determined to provide FAPE in the least restrictive environment. A wide array of programs is provided along this LRE continuum, which are specifically designed to meet the needs of all student populations.

**Specialized Program Staffing**

Projected staffing allocations for specialized program staff for SY 2019-2020

<table>
<thead>
<tr>
<th>Program</th>
<th>Staffing (as indicated per class or program)</th>
<th>Recommended/Projected Number of Students</th>
</tr>
</thead>
<tbody>
<tr>
<td>Infants and Toddlers Program</td>
<td>5.0 FTEs; 1 program assistant</td>
<td>106</td>
</tr>
</tbody>
</table>
| Child Find | 1.0 SLP Teacher Specialist  
1.0 SLP Teacher Specialist  
1.0 SLP-CF assessments  
1.0 SLP-PPPS  
1.0 Special Educator Teacher Specialist  
1.0 Special Educator Teacher Specialist  
1.0 Contractor Special Educator for assessments  
.8 Psychologist  
1.0 Early Childhood Special Education Coordinator |
| Non Public Schools | 1.0 Special Education Teacher Specialist  
0.3 School psychologist |
| Pre-kindergarten-CF all staff student ratios for all programs | 1 teacher, 2.0 SEIAs (AM session for 3 year-old students  
1 teacher, 2.0 SEIAs (PM session supporting 4/5 year-old students |
| Inclusive 3-5 Year-Old Program: 35 classes | 5 students with disabilities and 5 students without disabilities  
7 students with disabilities and 7 students without disabilities |
| Challenges I, II, III, & IV: 10 primary/elementary classes  
3 middle school class 2 high school classes | 1 teacher, 3 SEIAs  
Elementary: 9-11  
Middle: 9-11  
High: 9-11 |
| Pyramid: 10 elementary classes  
6 middle school classes  
9 high school classes | 1 teacher, 2 SEIAs  
2 therapists per program location  
3 therapists in 1 Elementary program  
1 Behavior Support Specialist per program  
1 SEIAs in Support room at Elementary Level  
Elementary: 9-11  
Middle: 10-12  
High: 10-12 |
| Learning for Life: 4 elementary classes  
5 middle school classes  
11 high school classes | Elementary: 1 teacher, 2 SEIAs  
Middle: 1 teacher, 2 SEIAs  
High: 1 teacher, 3 SEIAs  
Elementary: 9-12  
Middle: 10-13  
High: 12-15 |
| Heather Ridge School | 3 teachers, 1 teacher specialist,  
3 therapists  
.2 SLPs  
3 SEIAs  
.5 School Psychologist  
15 HS  
10 MS  
13 Twilight  
38 w/IEPs |
Special Education Instructional Assistants

FCPS employs approximately 630.1 benefited/non-benefited Special Education Instructional Assistants (SEIAs) to support the needs of students with disabilities; including those with IEPs or 504 Plans. SEIAs support the needs of school based programs in their entirety and often implement a variety of interventions for both general and special education students. (599.1 FTE of benefited SEIAs and 31 FTE of non-benefited SEIAs)

Child Find

Child Find staffing consists of:

- 2 Special Education Teacher Specialists
- 2 SLP Teacher Specialists
- 1 Itinerant Child Find SLP for assessments
- 1 contractor special educator for assessments
- 0.8 School Psychologist
- 1 contractor SLP providing services to Parentally Placed Private School Students
<table>
<thead>
<tr>
<th></th>
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<th></th>
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<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Number of referrals</strong></td>
<td>524</td>
<td>467</td>
<td>489</td>
<td>514</td>
<td>672</td>
<td>659</td>
</tr>
<tr>
<td><strong>Number of meetings</strong></td>
<td>762</td>
<td>753</td>
<td>800</td>
<td>780</td>
<td>900</td>
<td>1182</td>
</tr>
<tr>
<td><strong>scheduled</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Number of meetings</strong></td>
<td>595</td>
<td>641</td>
<td>656</td>
<td>665</td>
<td>775</td>
<td>987</td>
</tr>
<tr>
<td><strong>held</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Non Public Placements**

For students requiring more comprehensive services and supports that are unable to be provided by FCPS’ current continuum of services, non-public placements may be considered. FCPS supports 116 students in non-public placements. Funding is provided for FCPS students who require supports offered through Maryland School for the Blind (MSB), Maryland School for the Deaf (MSD), as well as other locations such as the Regional Institute for Children and Adolescents-Baltimore (RICA). FCPS has a partnership with Sheppard Pratt Health System to implement a Type II nonpublic for elementary students. The RISE program is located at Hillcrest Elementary School. Sheppard Pratt provides the staff for this program.

**School Psychologists**

There is strong research linking mental illness, trauma and behavioral difficulties with poor academic achievement and negative school behavior. School psychologists work diligently to respond to and support ongoing challenges and complexities attributed to increased mental health needs, trauma, behavioral, academic and crisis intervention needs of students. School Psychologists have shifted from the Department of Special Education to the Department of Student Services. They work with both general education and special education students.

**Related Service Providers**

Students in FCPS have specific needs requiring a variety of services ranging from consultative to those provided in self-contained settings outside of the student’s community school. Special education coordinators, teacher specialists, psychologists, speech-language pathologists, and itinerant service providers work closely with school IEP teams to assist them in developing programs in community schools to meet the needs of students. Schools are provided adequate staff to ensure that all students are able to access the general education curriculum and receive services in the least restrictive environment (LRE) to the maximum extent appropriate.

**The Augmentative Communication and Technology (ACT) Team**

The ACT Team supports students in the areas of communication, written language, computer access,
reading, math, activities of daily living, mobility, environmental control, vision, hearing, and optimum positioning. Special education teachers and speech language pathologists are assigned to this team. This team supports instructional technologies and augmentative communication devices utilized by students to develop communicative competence and technology skills required for our 21st Century learners. 1.0 Team Leader, and 4 user support specialists from the ACT team have been reallocated to the Department of Technology Infrastructure. The team works comprehensively to meet the assistive technology needs of the FCPS students.

**Behavioral Specialists**

Behavioral Specialists have shifted to the Department of Student Services to better support the mental health needs of the students in our school system. Behavioral Specialists work with both general education and special education staff to support the development of behavioral intervention plans for students with significant behaviors impacting their ability to access their instructional programs. In addition, they provide crisis intervention for students. Behavioral specialists will assist with planning for instruction and ongoing progress monitoring for students. Opportunities to provide collaborative, systemic professional development will continue to be implemented on an ongoing basis.

**Interpreting Services (sign language)**

Interpreting Services are offered to any FCPS student who requires this service to access his/her educational day. Additionally, this service is available to faculty, staff, students’ family members or community stakeholders, also known as consumers, who attend a school-related event and require this service to fully participate in that event. There are 34 FTEs for Educational Interpreters and 1.0 FTE for Coordinator of Interpreting Services, 11 FTE are vacant at this time. These vacancies are filled currently with 1.0 long-term substitute and 2.0 contracted services. The existing Educational Interpreters are supporting the 1.0 vacancy.

Compensatory services are being documented through the IEP process.

**Teachers of the Visually Impaired and Teachers of the Deaf and Hard of Hearing**

Teachers of the Visually Impaired and Teachers of the Deaf and Hard of Hearing are offered to eligible students aged 3-21 years who require specialized instruction as a result of blindness, visual impairment(s), deafness, or hard of hearing. Direct or consultative services from these highly skilled staff may be provided to students while ongoing consultation between them and general education teachers and special education case managers occurs. Certified Orientation and Mobility Specialists (COMS) provide direct service for visually impaired students. COMS provide instruction to individuals who are blind or visually impaired in safe and effective travel through their environment. There are 4.0 FTEs allocated to support students who are blind or have vision impairments and 1.0 FTE to support these students in their orientation and mobility skills. There is a 1.0 Braille Transcription Specialist allocated to support Braille transcription in the school system. There are currently 2.0 vacancies for teachers of the visually impaired. These vacancies are filled with 2 contracted employees from the Maryland School for the Blind (MSB) to ensure FAPE is provided for students who are blind or visually impaired. There are 4.0 FTEs to support students who are deaf or hard of hearing.
Occupational (OT) and physical therapy (PT) services

Occupational Therapy (OT) and Physical Therapy (PT) services are provided to Frederick County Public Schools (FCPS) students via in kind services through Frederick County Government, specifically the Frederick County Developmental Center (FCDC). 15.38 FTEs are allocated to provide OT services and 5.26 FTEs PT services for FCPS during the 2019-2020 Fiscal year. Factors such as increased student population, increased assessments, and workload requirements, along with compliance indicators, are considered when staffing adjustments are recommended to the Frederick County Executive.

School Therapists

The School Therapists have shifted to the Department of Student Services to better support the mental health needs of the students in our school system. School Therapists support students with significant emotional and behavioral needs in the seven FCPS Pyramid Programs (K-12), Heather Ridge, Heather Ridge Twilight and Rock Creek Schools. Licensed clinical social workers and licensed clinical professional counselors serve as school therapists and provide crisis intervention and direct counseling services to students as outlined in their IEPs. School therapists collaborate with families and private professionals to better serve the mental health needs of students.

Speech Language Pathologists

Speech Language Pathologists (SLPs) support students with speech and language impairments in all FCPS schools. There are 75.3 FTEs allocated to support these services during the 10-month school year, although 2.0 FTEs from the 75.3 are allocated for SLP Teacher Specialists, 2.6 SLPs from the 75.3 are itinerant positions that provide support for Child Find meetings and assessments, bilingual assessments and services to some students in Head Start programs, and 2.5 FTEs are allocated for SLPs who are exclusively within the ACT Team. In total, there are 68.2 remaining FTE SLPs who provide speech/language services to identified students in all 68 FCPS schools in FCPS. Information regarding speech language caseloads is collected yearly and reviewed monthly and quarterly to make decisions regarding staffing allocations for speech language pathologists. Various factors are taken into consideration when allocating staff. These include caseload numbers, student services hours, overall workload, specialized program needs, and additional indirect responsibilities. This information is collected using the OIEP system and a Caseload/Workload summary.

Speech Student Count Trend Data

<table>
<thead>
<tr>
<th>School Year</th>
<th>Total Speech Students</th>
</tr>
</thead>
<tbody>
<tr>
<td>School Year 2014</td>
<td>2372</td>
</tr>
<tr>
<td>School Year 2015</td>
<td>2406</td>
</tr>
<tr>
<td>School Year 2016</td>
<td>2446</td>
</tr>
<tr>
<td>School Year 2017</td>
<td>2675</td>
</tr>
</tbody>
</table>
There are currently 7.2 FTEs that are filled by contractor SLPs and 3.2 FTEs that are currently vacant. Currently there are schools with significant increases in identified students for speech/language services that exceed the expected caseload numbers (and subsequently FTE) for the SLPs at these affected schools. Speech/Language services for both of these situations are being partially provided by current FCPS SLPs who are working above their FTEs or by FCPS itinerant SLPs who have had to partially vacate their positions of Teacher Specialist SLP and bilingual assessments in order to provide FAPE for students in schools. Ongoing hiring for direct hires and procurement of contract SLPs continues to attempt to meet this significant need.

Projected staffing allocations for related service providers for SY 2019-2020

<table>
<thead>
<tr>
<th>Related Service Provider</th>
<th>Staffing</th>
</tr>
</thead>
<tbody>
<tr>
<td>Augmentative Communication and Technology (ACT)</td>
<td>5.5 Team Leaders</td>
</tr>
<tr>
<td>Team</td>
<td>2 technology user support specialists 2 technology SEIAs</td>
</tr>
<tr>
<td></td>
<td>Team Leader, User Support and Tech SEIAs have shifted to Department of</td>
</tr>
<tr>
<td></td>
<td>Technology Infrastructure</td>
</tr>
<tr>
<td>Behavior Intervention Teacher Specialist</td>
<td>4.0 FTEs</td>
</tr>
<tr>
<td></td>
<td>1.0 FTE- Coordinator of Behavior Intervention Services</td>
</tr>
<tr>
<td>Hearing Interpreting Services (Sign Language)</td>
<td>4.0 FTEs</td>
</tr>
<tr>
<td></td>
<td>1.0 FTE- Coordinator of Interpreting Services 34</td>
</tr>
<tr>
<td></td>
<td>FTE- Educational Interpreters</td>
</tr>
<tr>
<td>Occupational Therapy and Physical Therapy</td>
<td>Contracted services provided through Frederick County Health Department</td>
</tr>
<tr>
<td>School Therapists/Social Workers</td>
<td>19.0 FTEs</td>
</tr>
<tr>
<td>Speech/Language Therapy</td>
<td>75.3 FTEs</td>
</tr>
<tr>
<td>Travel Training (Orientation and Mobility)</td>
<td>1.0 FTEs</td>
</tr>
<tr>
<td>Vision</td>
<td>5.0 FTEs (inclusive of O&amp;M specialist services) and 1.0 Braille</td>
</tr>
<tr>
<td></td>
<td>Transcriber</td>
</tr>
</tbody>
</table>

Use of staffing plan to monitor the assignment of personnel/resources to provide FAPE:
Departments engage in ongoing monitoring of student data for numbers of identified students, services provided, etc., and changes to staffing are determined based on that updated data. The Department of Special Education has reviewed staffing ratios and instructional delivery models, in accordance with Board directives, to determine how best to serve increased numbers of students in the LRE. Staffing needs for the 2018-2019 School Year were addressed in the budget request submitted by the Department of Special Education.
The FCP uses general and special educators, related service personnel, paraprofessionals, contractual service providers, building administrators, and central office staff members to provide special education and related services to students with disabilities.

The roles and responsibilities for the provision of FAPE with respect to school-based staff members are described below:

**Building Administrators**
Responsible for providing general supervision of special education in the school, chairing IEP team meetings, and overseeing the instructional program for all students in the building. The administrator assumes responsibility for staff assignments and responsibilities and is involved in pre-referral meetings. In their role as the IEP team chairperson, principals have the authority to allocate school system resources.

**Special Educators**
Provide specially designed instruction and case management to students with disabilities. Special educators also participate in IEP meetings, conduct educational assessments, provide input for the development of IEPs, and ensure that regulatory requirements are met for their students. Special educators provide direct instruction, instructional accommodations, and testing accommodations.

**General Educators**
Participate in a multi-tiered system of supports collaborative decision-making and pre-referral meetings. General educators provide direct instruction; implement universal design for learning strategies, differentiated instruction, instructional accommodations, and testing accommodations. They attend IEP meetings, as appropriate, and team with special educators to provide co-taught instructional services.

**Vacancies by Position**

<table>
<thead>
<tr>
<th>Staff</th>
<th>Vacancies</th>
<th>Provision of FAPE</th>
</tr>
</thead>
<tbody>
<tr>
<td>School Psychologist</td>
<td>.5</td>
<td>0.4 Contracted School psychologist</td>
</tr>
<tr>
<td>Interpreters</td>
<td>11 FTE</td>
<td>4 long term substitute interpreters Agency contracted service interpreters and the existing Educational interpreters are supporting the remaining 7 vacancies. Compensatory services being documented through the IEP process</td>
</tr>
<tr>
<td>Teacher of the Deaf and Hard of Hearing(TD/HH)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Position</td>
<td>FTE</td>
<td>Notes</td>
</tr>
<tr>
<td>----------------------------------------------</td>
<td>------</td>
<td>----------------------------------------------------------------------</td>
</tr>
<tr>
<td>Teacher of the Visually Impaired (TVI)</td>
<td>2.0</td>
<td>2.0 contract TVI from MSB, 1.0 contract O&amp;M specialist from N, documenting compensatory services via IEP process</td>
</tr>
<tr>
<td>Speech Language Pathologist</td>
<td></td>
<td>All services listed are being provided by SLP contractors with the exception of the 3.2 VACANT positions. Currently seeking contract SLPs for these positions.</td>
</tr>
<tr>
<td>Special Education Teachers</td>
<td>10.0</td>
<td>All positions being supported by long term substitutes</td>
</tr>
</tbody>
</table>

**504 Plans**

504 Plans provide for instructional/access accommodations for students in the general education environment based on substantial limitations in major life activities indicated by their disability. Based on Section 504 of the Rehabilitation Act of 1973, no individual with a disability shall be excluded from the participation in, be denied the benefits of, or be subjected to discrimination within his or her educational program. Implementation of this civil rights law is unfunded by the federal government and wholly funded by the FCPS Department of Special Education and Psychological Services. Support of student 504 plans may include consultation and collaboration, ongoing progress monitoring and provision of specialized equipment and/or materials of instruction for students to provide access to their instructional program. FCPS has 2357 students with 504 plans.

**EVALUATION OF STAFFING PLAN**

The 2019-2020 Special Education Staffing Plan was shared with the Special Education Citizens’ Advisory Committee (SECAC) in January and April 2019. Members of the SECAC include school-based staff, parents and representatives from community agencies. The SECAC reviews the Staffing Plan annually. The plan is posted on the FCPS website and is monitored on an ongoing basis by the Supervisors of Special Education, with a request for feedback and input to be considered.
Special education staffing is evaluated at multiple levels within the school system to ensure that systemic needs are identified and addressed. The Department of Special Education and Psychological Services is supervised by the Executive Director of Accelerated Achievement and Equity who meets regularly with special education staff and instructional directors. In addition, weekly meetings are held for the purpose of collaboration among divisions, including elementary, secondary, and curriculum and technology. Each forum provides an opportunity to identify needs and assign appropriate resources.

The ultimate goal of the Special Education Department is to provide supports, resources and specialized instruction to educate students with disabilities in their least restrictive environment. Ongoing and effective collaboration between general and special education teachers, consistent analysis of available resources, and allocation of supports are critical to achieving this goal.