August 2015 | Response to Comments



TORRANCE USD AQUATIC CENTER

Torrance Unified School District



August 2015 | Response to Comments

TORRANCE USD AQUATIC CENTER

Torrance Unified School District

Prepared for:

Torrance Unified School District

Donald Stabler, Deputy Superintendent 2335 Plaza Del Amo Torrance, California 90509 310.972.6500

Prepared by:

PlaceWorks

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APPENDICES

Appendix A Mitigation Monitoring and Reporting Program

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1. Introduction

1.1 INTRODUCTION

This document includes a compilation of the public comments received on the Torrance USD Aquatic Center Mitigated Negative Declaration and Initial Study (collectively, "MND"; State Clearinghouse No. 2015061107) and Torrance Unified School District's (District) responses to the comments.

Under the California Environmental Quality Act (CEQA), a lead agency has no affirmative duty to prepare formal responses to comments on an MND. The lead agency, however, should have adequate information on the record explaining why the comments do not affect the conclusion of the MND that there are no potentially significant environmental effects. In the spirit of public disclosure and engagement, the District—as the lead agency of the proposed Torrance USD Aquatic Center project—has responded to all written comments submitted during the 30-day MND public review period, which began June 30, 2015, and closed July 29, 2015.

1.2 DOCUMENT FORMAT

This document is organized as follows:

Section 1, Introduction. This section describes CEQA requirements and content of this document.

Section 2, *Response to Comments*. This section provides a list of agencies and interested persons commenting on the MND, copies of comment letters received during the public review period, and individual responses to written comments. To facilitate review of the responses, each comment letter has been reproduced and assigned a number. Individual comments have been numbered for each letter, and the letter is followed by responses with references to the corresponding comment number.

Appendix A, *Mitigation Monitoring and Reporting Program*. The Mitigation Monitoring and Reporting Program (MMRP) lists all the mitigation measures required for implementation of the project, the phase in which the measures would be implemented, and the enforcement agency responsible for compliance. The monitoring program provides 1) a mechanism for giving the lead agency staff and decision makers feedback on the effectiveness of their actions; 2) a learning opportunity for improved mitigation measures on future projects; and 3) a means of identifying corrective actions, if necessary, before irreversible environmental damage occurs.

1.3 CEQA REQUIREMENTS REGARDING COMMENTS AND RESPONSES

CEQA Guidelines Section 15204 (b) outlines parameters for submitting comments on negative declarations, and reminds persons and public agencies that the focus of review and comment of MNDs should be "on the proposed findings that the project will not have a significant effect on the environment. If the commenter

1. Introduction

believes that the project may have a significant effect, it should: (1) Identify the specific effect, (2) Explain why they believe the effect would occur, and (3) Explain why they believe the effect would be significant.

Comments are most helpful when they suggest additional specific alternatives or mitigation measures that would provide better ways to avoid or mitigate the significant environmental effects. At the same time, reviewers should be aware that the adequacy of an EIR is determined in terms of what is reasonably feasible. ...CEQA does not require a lead agency to conduct every test or perform all research, study, and experimentation recommended or demanded by commenters. When responding to comments, lead agencies need only respond to significant environmental issues and do not need to provide all information requested by reviewers, as long as a good faith effort at full disclosure is made in the EIR."

CEQA Guidelines Section 15204 (c) further advises, "Reviewers should explain the basis for their comments, and should submit data or references offering facts, reasonable assumptions based on facts, or expert opinion supported by facts in support of the comments. Pursuant to Section 15064, an effect shall not be considered significant in the absence of substantial evidence."

Section 15204 (d) also states, "Each responsible agency and trustee agency shall focus its comments on environmental information germane to that agency's statutory responsibility." Section 15204 (e) states, "This section shall not be used to restrict the ability of reviewers to comment on the general adequacy of a document or of the lead agency to reject comments not focused as recommended by this section."

Finally, CEQA does not require a lead agency to conduct every test or perform all research, study, and experimentation recommended or demanded by commenters. When responding to comments, lead agencies need only respond to potentially significant environmental issues and do not need to provide all information requested by reviewers, as long as a good faith effort at full disclosure is made in the environmental document.

Although not required by CEQA, the District will make this document available on its website prior to the date of the public hearing.

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PlaceWorks

This section provides all written comments received on the circulated MND and the District's response to each comment.

Number Reference	Commenting Person/Agency	Date of Comment	Page No.
А	Rana Georges, Department of Toxic Substances Control	July 30, 2015	2-3
В	Scott Morgan, State Clearinghouse and Planning Unit	July 30, 2015	2-11
С	Scott Morgan, State Clearinghouse and Planning Unit	July 31, 2015	2-17

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LETTER A – Rana Georges, Department of Toxic Substances Control. (3 page[s])





Environmental Protection

Department of Toxic Substances Control

Barbara A. Lee, Director 5796 Corporate Avenue Cypress, California 90630



July 30, 2015

Mr. Donald Stabler
Deputy Superintendent
Torrance Unified School District
2335 Plaza Del Amo
Torrance, California 90501

DTSC COMMENTS ON THE MITIGATED NEGATIVE DECLARATION AND INITIAL STUDY FOR THE AQUATIC CENTER PROJECT, TORRANCE (SCH# 2015061107)

Dear Mr. Stabler:

The Department of Toxic Substances Control (DTSC) has reviewed the Mitigated Negative Declaration (MND) and Initial Study (IS) for the subject site (Placeworks – June 2015) received by DTSC on July 2, 2015. The proposed project is for a construction of a new aquatic center on the eastern portion of a property owned by Torrance Unified School District (District). The proposed facility would be developed west of Torrance Elementary School and north of Shery Continuation High School on underutilized ball fields and on a parking lot. Based on review of the submitted MND and IS, DTSC would like to provide the following comments:

A-1

 If the Torrance Unified School District (District) plans to use State funds for the project, then the District shall comply with the requirements of Education Code sections 17213.1 and 17213.2, unless otherwise specifically exempted under section 17268.

A-2

2. Because the proposed project is school site related, DTSC recommends that an environmental review under DTSC oversight be conducted. The environmental review may include, but is not limited to, a Phase I Environmental Site Assessment and/or Preliminary Endangerment Assessment, to determine whether there has been, or may have been, a release or threatened release of a hazardous material, or whether a naturally occurring hazardous material is present based on reasonably available information about each property and the area in its vicinity. Such an environmental review should generally be conducted as part of the California Environmental Quality Act (CEQA) process. Such an environmental review is also recommended for compliance with the requirements of California Education Code,

A-3

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Mr. Donald Stabler July 30, 2015 Page 2

§17268(a) or §17213(a), as applicable. If the District elects to proceed to conduct an environmental assessment at the site under DTSC oversight, it should enter into an Environmental Oversight Agreement or a Voluntary Cleanup Agreement with DTSC to oversee the preparation of the environmental assessment.

A-3 cont'd

3. If the existing site buildings were constructed prior to 1978, lead based paint and organochlorine pesticides (from termiticide applications) may be potential environmental concerns at the site. DTSC recommends that these environmental concerns be investigated and possibly mitigated, in accordance with DTSC's "Interim Guidance, Evaluation of School Sites with Potential Soil Contamination as a Result of Lead From Lead-Based Paint, Organochlorine Pesticides from Termiticides, and Polychlorinated Biphenyls from Electrical Transformers," dated June 9, 2006.

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4. If the site was previously used for agricultural purposes, pesticides (DDT, DDE, toxaphene) and fertilizers (usually containing heavy metals) commonly used as part of agricultural operations are likely to be present. These agricultural chemicals are persistent and bio-accumulative toxic substances. DTSC recommends that these environmental concerns be investigated and possibly mitigated, in accordance with the "Interim Guidance for Sampling Agricultural Soils (Third Revision)," dated August 2008. This guidance should be followed to sample agricultural properties where development is anticipated.

A-5

5. If a response action is required based on the results of the above investigations, and/or other information, the Draft Environmental Impact Report (EIR) will require an analysis of the potential public health and environmental impacts associated with any proposed response action, pursuant to requirements of the CEQA (Pub. Resources Code, Div. 13, §21000 et seq.) and its implementing Guidelines (CCR, Title 14, §15000 et seq.), prior to approval. A discussion of the mitigation and/or removal actions, if necessary, and associated cumulative impacts to each site and the surrounding environment, should be included in the Draft EIR. If sufficient information to discuss the proposed mitigation and/or removal actions, and their associated impacts to each site and the surrounding environment, are not available for inclusion in the Draft EIR, then an Addendum or Supplement to the Draft EIR may be required.

A-6

DTSC is also administering the Cleanup Loans and Environmental Assistance to Neighborhoods (CLEAN) Program which provides low-interest loans to investigate and cleanup hazardous materials at properties where redevelopment is likely to have a beneficial impact to a community. These loans are available to developers, businesses, schools, and local governments.

Mr. Donald Stabler July 30, 2015 Page 3

For additional information on DTSCs School process or CLEAN Program, please visit DTSCs web site at www.dtsc.ca.gov. If you would like to discuss this matter further, please contact me at (714) 484-5320 or at rana.georges@dtsc.ca.gov.

Sincerely,

Rana Georges Project Manager

Schools Evaluation and Brownfields Cleanup Branch Brownfields and Environmental Restoration Program

ka/rg

cc: State Clearinghouse (via e-mail)
Office of Planning and Research
state.clearinghouse@opr.ca.gov

Mr. Michael O'Neill (via e-mail)
Department of Education -- Sacramento, CA
moneill@cde.ca.gov

John Gordon (via e-mail)
Department of Education – Sacramento, CA
<u>JGordon@cde.ca.gov</u>

B&ERP Reading File - Cypress

CEQA Reading File - Cypress

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A. Response to Comments from Rana Georges, Department of Toxic Substances Control, dated July 30, 2015.

A-1 The commenter accurately summarizes the proposed aquatic facility improvements adjacent to Shery Continuation High School. As the proposed improvements would be funded entirely by local bond measures, and no state bond funds would be utilized, the Department of Toxic Substances Control (DTSC) is commenting on the Mitigated Negative Declaration as a reviewing agency. DTSC is neither a trustee nor responsible agency for this project.

The comments from DTSC apply to new school property acquisition with state funding. This project is locally funded and not subject to Education Code sections 17213.1 and 17213.2. The issues raised in DTSC's comments—naturally occurring hazardous substances, lead based paint in soil around buildings, etc.—are typically de minimis concerns with respect to environmental due diligence for new property acquisition. Nonetheless, specific responses to each comment are provided.

A-2 DTSC states that if the District plans to use state funds for the project, then the District shall comply with the requirements of Education Code sections 17213.1 and 17213.2, unless otherwise specifically exempted under section 17268.

The District is not planning to use any state funds for the project, therefore the requirements of Education Code sections 17213.1 and 17213.2 do not apply. In addition, there is no indication of any current or historical hazardous substance releases on the property.

A-3 DTSC recommends that an environmental review, such as Phase I environmental site assessment and/or preliminary endangerment assessment, be conducted to determine whether there has been, or may have been, a release or threatened release of a hazardous material, or whether a naturally occurring hazardous material is present based on reasonably available information about each property and the area in its vicinity. DTSC also states that such an environmental review should be analyzed as a part of the CEQA process and that if the District desires, it may conduct the environmental review in accordance with DTSC's Environmental Oversight Agreement or a Voluntary Cleanup Agreement.

The project is on District-owned playfields, and there is no indication of any current or historical hazardous substance releases on the property. There is no evidence of any naturally occurring hazardous materials on the project site. The environmental research completed for the Initial Study included record searches from Environmental Data Resources (EDR) and review of DTSC's EnviroStor and RWQCB's GeoTracker websites, which did not identify any historical releases of hazardous substances at the site. The findings were documented in the Initial Study. Based on the facts that there are no reported releases of hazardous substances at the site, the project site has been

operating as school playfields since 1975, and Education Code sections 17213.1 and 17213.2 are not applicable to the project, the additional environmental review recommended by DTSC is not warranted. Therefore, the District will not be conducting additional environmental review for the proposed project and will not be entering into an agreement with DTSC to oversee the preparation of such an assessment.

A-4 DTSC is concerned that existing site buildings may have been constructed prior to 1978, in which case lead based paint and organochlorine pesticides (from termiticide applications) are potential environmental concerns at the site. The commenter recommends that these environmental concerns be investigated and possibly mitigated, in accordance with the DTSC's "Interim Guidance, Evaluation of School Sites with Potential Soil Contamination as a Result of Lead from Lead-Based Paint, Organochlorine Pesticides from Termiticides, and Polychlorinated Biphenyls from Electrical Transformers," dated June 9, 2006.

There are no buildings on the project site. Based on historical aerial photographs spanning 1952 to 2012, it does not appear that any former buildings were on the site (HistoricAerials.com). Therefore, there are no potential environmental concerns from existing or historical buildings.

A-5 DTSC is concerned that if the site was previously used for agricultural purposes, there could be persistent pesticides or other residual chemicals present in the soil and to investigate the project site in accordance with the DTSC's "Interim Guidance for Sampling Agricultural Soils" (3rd revision).

Based on historical aerial photographs spanning 1952 to 1972, it appears that no agricultural use existed on the project site prior to the construction of the school (HistoricAerials.com 2015). Therefore, there are no potential environmental concerns from historical agriculture use of the project site.

A-6 DTSC expands on the previous comments by saying that if a response action is required based on the results of the above investigations, and/or other information, then a draft environmental impact report (EIR) (or an addendum or supplement to the draft EIR if one has already been published) would require analysis of the potential public health and environmental impacts associated with any proposed response action.

The commenter also states that the DTSC is administering the Cleanup Loans and Environmental Assistance to Neighborhoods (CLEAN) Program, which provides low-interest loans to investigate and clean up hazardous materials at properties where redevelopment is likely to have a beneficial impact to a community.

As mentioned above, there is no indication of any current or historical hazardous substance releases on the property. No additional environmental review will be prepared, and no response action will be required. The circulated Initial Study and Mitigated

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Negative Declaration include sufficient descriptions of the whole project proposed; they comply with CEQA (Public Resources Code §§ 21000 et seq.) and the CEQA Guidelines (CCR, Title 14, §§ 15000 et seq.).

No loans will be required for the proposed project.

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LETTER B – Scott Morgan, State Clearinghouse and Planning Unit. (3 page[s])



STATE OF CALIFORNIA GOVERNOR'S OFFICE of PLANNING AND RESEARCH STATE CLEARINGHOUSE AND PLANNING UNIT



July 30, 2015

Donald Stabler Torrance Unified School District 2335 Del Amo Plaza Blvd. Torrance, CA 90509

Subject: Torrance USD Aquatic Center

SCH#: 2015061107

Dear Donald Stabler:

The State Clearinghouse submitted the above named Mitigated Negative Declaration to selected state agencies for review. The review period closed on July 29, 2015, and no state agencies submitted comments by that date. This letter acknowledges that you have complied with the State Clearinghouse review requirements for draft environmental documents, pursuant to the California Environmental Quality Act.

Please call the State Clearinghouse at (916) 445-0613 if you have any questions regarding the environmental review process. If you have a question about the above-named project, please refer to the ten-digit State Clearinghouse number when contacting this office.

Scott Morgan

Director, State Clearinghouse

1400 10th Street P.O. Box 3044 Sacramento, California 95812-3044 (916) 445-0613 FAX (916) 323-3018 www.opr.ca.gov

Document Details Report State Clearinghouse Data Base

2015061107 SCH#

Project Title Torrance USD Aquatic Center Lead Agency Torrance Unified School District

Type

MND Mitigated Negative Declaration

Description

The proposed project is a new outdoor aquatic complex on the eastern portion of property owned by Torrance Unified School District (TUSD). The facility would be developed west of Torrance Elementary School and north of Shery Continuation High School on underutilized ball fields and on a parking lot. The new facility would accommodate all four TUSD high schools' aquatic programs, which currently utilize a city-operated facility (Victor E. Benstaed Plunge). The facility would have a warm-up pool. 60-meter Olympic-size competition pool, bleacher seating for up to 500 spectators, and a 14,000 sf pool house. Competition lights would be installed. Although no joint-use programs are proposed, the facility would be available for community use through the Civic Center Act. Construction would commence fall 2016 and last 13 months.

Lead Agency Contact

Name Donald Stabler

Torrance Unified School District Agency

310 972 6500 Phone

email

2335 Del Amo Plaza Blvd.

Address City Torrance

State CA Zip 90509

Fax

Project Location

County Los Angeles City Torrance

Region

Lat / Long 33° 49' 26" N / 118° 19' 26" W

Cross Streets Santa Fe Ave. and Vine Ave; major intersection: Crenshaw Blvd and Sepulveda Blvd

Parcel No. 7359-011-913

Township

Range 14W

Section 14

Base SBB&M

Proximity to:

Highways SR-1; 107; 213 Airports Torrance Railways BNSF Waterways

Schools Shery HS, Torrance ES Land Use Z: Public Use (PU);

GP: Public/Quasi-Public / Open Space

Project Issues

Aesthetic/Visual; Agricultural Land; Air Quality; Archaeologic-Historic; Biological Resources; Drainage/Absorption; Flood Plain/Flooding; Forest Land/Fire Hazard; Geologic/Seismic; Minerals; Noise; Population/Housing Balance; Public Services; Recreation/Parks; Schools/Universities; Sewer Capacity; Soil Erosion/Compaction/Grading; Solid Waste; Toxic/Hazardous; Traffic/Circulation; Vegetation; Water Quality; Water Supply; Wetland/Riparian; Growth Inducing; Landuse; Cumulative Effects; Other Issues

Reviewing

Resources Agency; Department of Fish and Wildlife, Region 5; Department of Parks and Recreation; Department of Water Resources; Caltrans, Division of Aeronautics; California Highway Patrol;

Caltrans, District 7; Air Resources Board; Regional Water Quality Control Board, Region 4; Department of Toxic Substances Control; Native American Heritage Commission; Public Utilities

Commission; State Lands Commission

τ	Document Details Report State Clearinghouse Data Base						
Del	Date Received	06/30/2015	Start of Review	06/30/2015	End of Review	07/29/2015	
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B. Response to Comments from Scott Morgan, State Clearinghouse and Planning Unit, dated July 30, 2015.

B-1 The commenter states that the State Clearinghouse submitted the Torrance USD Aquatics Center Mitigated Negative Declaration to state agencies and that as of the close of the 30-day review period, no state agencies submitted comments. The commenter also confirms that the Torrance Unified School District (District) complied with the State Clearinghouse review requirements, pursuant to the California Environmental Quality Act.

The comments are noted. No additional response is required.

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C-1

LETTER C – Scott Morgan, State Clearinghouse and Planning Unit. (4 page[s])



STATE OF CALIFORNIA Governor's Office of Planning and Research State Clearinghouse and Planning Unit

July 31, 2015

Donald Stabler Torrance Unified School District 2335 Del Amo Plaza Blvd. Torrance, CA 90509

Subject: Torrance USD Aquatic Center

SCH#: 2015061107

Dear Donald Stabler:

The enclosed comment (s) on your Mitigated Negative Declaration was (were) received by the State Clearinghouse after the end of the state review period, which closed on July 29, 2015. We are forwarding these comments to you because they provide information or raise issues that should be addressed in your final environmental document.

The California Environmental Quality Act does not require Lead Agencies to respond to late comments. However, we encourage you to incorporate these additional comments into your final environmental document and to consider them prior to taking final action on the proposed project.

Please contact the State Clearinghouse at (916) 445-0613 if you have any questions concerning the environmental review process. If you have a question regarding the above-named project, please refer to the ten-digit State Clearinghouse number (2015061107) when contacting this office.

Sincerely,

Scott Morgan Director, State Clearinghouse

Enclosures

cc: Resources Agency

1400 TENTH STREET P.O. BOX 3044 SACRAMENTO, CALIFORNIA 95812-3044 TEL (916) 446-0613 FAX (916) 323-3018 www.opr.ca.gov

August 2015

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Environmental Protection

Department of Toxic Substances Control

Edmund G. Brown Jr.

Barbara A. Lee, Director 5796 Corporate Avenue Cypress, California 90630

July 30, 2015



Mr. Donald Stabler
Deputy Superintendent
Torrance Unified School District
2335 Plaza Del Amo
Torrance, California 90501

DTSC COMMENTS ON THE MITIGATED NEGATIVE DECLARATION AND INITIAL STUDY FOR THE AQUATIC CENTER PROJECT, TORRANCE (SCH# 2015061107)

Dear Mr. Stabler:

The Department of Toxic Substances Control (DTSC) has reviewed the Mitigated Negative Declaration (MND) and Initial Study (IS) for the subject site (Placeworks – June 2015) received by DTSC on July 2, 2015. The proposed project is for a construction of a new aquatic center on the eastern portion of a property owned by Torrance Unified School District (District). The proposed facility would be developed west of Torrance Elementary School and north of Shery Continuation High School on underutilized ball fields and on a parking lot. Based on review of the submitted MND and IS, DTSC would like to provide the following comments:

- If the Torrance Unified School District (District) plans to use State funds for the project, then the District shall comply with the requirements of Education Code sections 17213.1 and 17213.2, unless otherwise specifically exempted under section 17268.
- 2. Because the proposed project is school site related, DTSC recommends that an environmental review under DTSC oversight be conducted. The environmental review may include, but is not limited to, a Phase I Environmental Site Assessment and/or Preliminary Endangerment Assessment, to determine whether there has been, or may have been, a release or threatened release of a hazardous material, or whether a naturally occurring hazardous material is present based on reasonably available information about each property and the area in its vicinity. Such an environmental review should generally be conducted as part of the California Environmental Quality Act (CEQA) process. Such an environmental review is also recommended for compliance with the requirements of California Education Code,

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Mr. Donald Stabler July 30, 2015 Page 2

§17268(a) or §17213(a), as applicable. If the District elects to proceed to conduct an environmental assessment at the site under DTSC oversight, it should enter into an Environmental Oversight Agreement or a Voluntary Cleanup Agreement with DTSC to oversee the preparation of the environmental assessment.

- 3. If the existing site buildings were constructed prior to 1978, lead based paint and organochlorine pesticides (from termiticide applications) may be potential environmental concerns at the site. DTSC recommends that these environmental concerns be investigated and possibly mitigated, in accordance with DTSC's "Interim Guidance, Evaluation of School Sites with Potential Soil Contamination as a Result of Lead From Lead-Based Paint, Organochlorine Pesticides from Termiticides, and Polychlorinated Biphenyls from Electrical Transformers," dated June 9, 2006.
- 4: If the site was previously used for agricultural purposes, pesticides (DDT, DDE, toxaphene) and fertilizers (usually containing heavy metals) commonly used as part of agricultural operations are likely to be present. These agricultural chemicals are persistent and bio-accumulative toxic substances. DTSC recommends that these environmental concerns be investigated and possibly mitigated, in accordance with the "Interim Guidance for Sampling Agricultural Soils (Third Revision)," dated August 2008. This guidance should be followed to sample agricultural properties where development is anticipated.
- 5. If a response action is required based on the results of the above investigations, and/or other information, the Draft Environmental Impact Report (EIR) will require an analysis of the potential public health and environmental impacts associated with any proposed response action, pursuant to requirements of the CEQA (Pub. Resources Code, Div. 13, §21000 et seq.) and its implementing Guidelines (CCR, Title 14, §15000 et seq.), prior to approval. A discussion of the mitigation and/or removal actions, if necessary, and associated cumulative impacts to each site and the surrounding environment, should be included in the Draft EIR. If sufficient information to discuss the proposed mitigation and/or removal actions, and their associated impacts to each site and the surrounding environment, are not available for inclusion in the Draft EIR, then an Addendum or Supplement to the Draft EIR may be required.

DTSC is also administering the Cleanup Loans and Environmental Assistance to Neighborhoods (CLEAN) Program which provides low-interest loans to investigate and cleanup hazardous materials at properties where redevelopment is likely to have a beneficial impact to a community. These loans are available to developers, businesses, schools, and local governments.

Mr. Donald Stabler July 30, 2015 Page 3

For additional information on DTSCs School process or CLEAN Program, please visit DTSCs web site at www.dtsc.ca.gov. If you would like to discuss this matter further, please contact me at (714) 484-5320 or at rana.georges@dtsc.ca.gov.

Sincerely,

Rana Georges Project Manager

Schools Evaluation and Brownfields Cleanup Branch Brownfields and Environmental Restoration Program

ka/rg

cc: State Clearinghouse (via e-mail)
Office of Planning and Research
state.clearinghouse@opr.ca.gov

Mr. Michael O'Neill (via e-mail)
Department of Education -- Sacramento, CA
moneill@cde.ca.gov

John Gordon (via e-mail)
Department of Education – Sacramento, CA
<u>JGordon@cde.ca.gov</u>

B&ERP Reading File - Cypress

CEQA Reading File - Cypress

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- C. Response to Comments from Scott Morgan, State Clearinghouse and Planning Unit, dated July 31, 2015.
 - C-1 The State Clearinghouse forwarded late comments submitted by the Department of Toxic Substances Control (DTSC). Torrance Unified School District has responded to the DTSC letter (see page 2-7). No additional response is required.

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Appendix

Appendix A Mitigation Monitoring and Reporting Program

Appendix

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August 2015 | Mitigation Monitoring and Reporting Program

Torrance USD Aquatics Center

Torrance Unified School District

Prepared for:

Torrance Unified School District

Donald Stabler, Deputy Superintendent 2335 Plaza Del Amo Torrance, California 90509 310.972.6500

Prepared by:

PlaceWorks

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1.1 PURPOSE OF MITIGATION MONITORING AND REPORTING PROGRAM

The Torrance Unified School District (District) is the lead agency for the proposed Torrance USD Aquatics Center project and has developed this Mitigation Monitoring and Reporting Program (MMRP) as a vehicle for monitoring mitigation measures outlined in the Torrance USD Aquatics Center Negative Declaration (MND), State Clearinghouse No. 2015061107. As the lead agency, the District is responsible for implementing the MMRP, which has been prepared in conformance with Section 21081.6 of the Public Resources Code:

- (a) When making findings required by paragraph (1) of subdivision (a) of Section 21081 or when adopting a mitigated negative declaration pursuant to paragraph (2) of subdivision (c) of Section 21080, the following requirements shall apply:
 - (1) The public agency shall adopt a reporting or monitoring program for the changes made to the project or conditions of project approval, adopted in order to mitigate or avoid significant effects on the environment. The reporting or monitoring program shall be designed to ensure compliance during project implementation. For those changes which have been required or incorporated into the project at the request of a responsible agency or a public agency having jurisdiction by law over natural resources affected by the project, that agency shall, if so requested by the lead or responsible agency, prepare and submit a proposed reporting or monitoring program.
 - (2) The lead agency shall specify the location and custodian of the documents or other material which constitute the record of proceedings upon which its decision is based.

The MMRP consists of mitigation measures that avoid, reduce, and/or fully mitigate potential environmental impacts. The mitigation measures have been identified and recommended through preparation of the Mitigated Negative Declaration and drafted to meet the requirements of Public Resources Code, Section 21081.6.

1.2 PROJECT CHARACTERISTICS

1.2.1 Project Location

The project site is on Assessor's Parcel Number 7359-011-913, generally at 2600 Vine Street, Torrance, Los Angeles County, California, 90501. The facility would be developed west of Torrance Elementary School and north of Shery Continuation High School on underutilized ball fields and a parking lot.

1.2.2 Proposed Improvements

The proposed project is the construction and operation of a new aquatic center that would accommodate the District's four high schools' aquatics programs, now held at the Victor E. Benstead Plunge, a city-owned facility. The approximately 11.4-acre project site is a part of a larger property that is owned by the District and developed with school and non-school uses. The project site encompasses two ball fields and a parking lot, accessed via a private street/driveway from Crenshaw Boulevard. The ball fields are used by Torrance High School, and the parking lot by patrons attending events at the ball fields and the adjacent Zamperini Stadium, which is also used by Torrance High School. The proposed project includes two swimming pools—a warm-up pool and a 60-meter Olympic-size pool—surrounded by a concrete pool deck of approximately 15,200 square feet. Elevated bleacher seats for up to 500 spectators would run the entire east side of the competition pool. Shade canopies would be installed over the bleachers as well as on the north and south ends of the pools, and a picnic area would be developed on the southern portion of the facility. The aquatic center would include a 14,000-square-foot pool house on the west side of the pools. The structure would separate the pools from the parking lot and would include team and visitor rooms, men's and women's restrooms, multipurpose room, coach offices, storage/utility/maintenance rooms, a ticket room near the main entrance, and pool pump and equipment rooms.

The proposed project also includes the modernization and reorientation of an existing varsity baseball field, and the resurfacing and restriping of an existing parking lot with 411 stalls. The project site would maintain all 515 off-street parking stalls. The baseball field would be rotated so that the backstop is at the northwest corner of the existing field, but would offer the same number of bleacher seats.

1.2.3 Project Operation

The proposed aquatic center would mainly operate between 2:00 PM and 9:00 PM, Monday through Friday, for practices and competition events. The schedule would be similar to what is now offered at the Plunge. Although the District does not currently offer morning swimming programs, the aquatic center may be available for weekday practice before the start of school from 6:00 AM to 8:00 AM. Saturday practices and regional meets and tournaments may also be held between 9:00 AM and 9:00 PM. Although no joint-use programs are proposed, the proposed improvements would be available for community use through the Civic Center Act. The existing operations of school and nonschool uses on the District property would continue their current schedules.

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1.2.4 Construction Schedule

Construction would be completed in one general phase, with the grading of the existing site and construction commencing in fall 2016. Construction would last approximately 13 months.

1.2.5 Project Design Features

The following project design features (PDFs) have been incorporated into the proposed project to minimize construction-related noise impacts on the Torrance USD Aquatics Center:

- A During the phases of construction that typically use the most vibration-intensive equipment (i.e., grading and trenching), if vibratory rollers are used, one of the following design features will be implemented:
 - (1) Limit the operation of vibratory rollers at the aquatic center to outside school instructional hours (i.e., after SCHS and Torrance Elementary School are released in the afternoon, Saturday, or during extended school breaks).

OR

- (2) Vibratory rollers will not be operated at the aquatic center within 140 feet of the classrooms at SCHS or Torrance Elementary School when school is in session.
- B During the construction of the parking lot turnaround, if heavy equipment such as vibratory rollers, jack hammers, hoe rams, medium to large bulldozers, or loaded trucks are used, one of the following measures will be implemented:
 - (1) Limit the operation of heavy equipment at the proposed turnaround to outside school instructional hours (i.e., after SCHS is released in the afternoon, Saturday, or during extended school breaks).

OR

- (2) Vibratory rollers, jack hammers, hoe rams, large bulldozers, and loaded trucks will not be operated at the proposed turnaround within 50 feet of a SCHS classroom when school is in session.
- C During the phases of construction that typically use vibration-intensive equipment (i.e., grading and trenching), if heavy equipment such as vibratory rollers, jack hammers, hoe rams, large bulldozers, or loaded trucks are used, one of the following measures will be implemented:
 - (1) Limit the operation of heavy equipment at the picnic area to outside school instructional hours (i.e., after school is released in the afternoon, Saturday, or during extended school breaks).

OR

(2) Vibratory rollers, jack hammers, hoe rams, large bulldozers, and loaded trucks will not be operated at the picnic area within 50 feet of a SCHS classroom when school is in session.

- D During the phases of construction that typically use the loudest equipment (i.e., grading and trenching phases), of heavy equipment such as vibratory rollers, jack hammers, hoe rams, large bulldozers, or loaded trucks are used, one of the following measures will be implemented:
 - (1) Limit the operation of heavy equipment at the pools and pool house to outside school instructional hours (after school is released in the afternoon or during extended breaks).

OR

(2) Relocate students to campus facilities that are at least 150 feet from the edge of the construction area or do not face the construction site,

OR

- (3) Erect a temporary noise barrier/curtain between the construction area and all classrooms. The temporary sound barrier shall have a minimum height of 12 feet and be free of gaps and holes and must achieve a Sound Transmission Class of 35 or greater. The barrier can be (a) a ³/₄-inch-thick plywood wall OR (b) a hanging blanket/curtain with a surface density or at least 2 pounds per square foot. For either configuration, the construction side of the barrier shall have an exterior lining of sound absorption material with a Noise Reduction Coefficient rating of at least 0.7.
- E During the construction of the turnaround, one of the following measures will be implemented:
 - (1) Limit the operation of heavy equipment at the turnaround construction area to outside school instructional hours (after school is released in the afternoon, Saturday, or during extended school breaks).

OR

- (2) Erect a temporary noise barrier/curtain between the proposed turnaround and SCHS classrooms. The temporary sound barrier shall have a minimum height of 12 feet and be free of gaps and holes and must achieve a Sound Transmission Class of 35 or greater. The barrier can be (a) a ¾-inch-thick plywood wall OR (b) a hanging blanket/curtain with a surface density or at least 2 pounds per square foot. For either configuration, the construction side of the barrier shall have an exterior lining of sound absorption material with a Noise Reduction Coefficient rating of at least 0.7.
- F During the construction of the picnic area, the School District will:
 - (1) Limit the operation of loud equipment at the proposed picnic area to outside school instructional hours (after school is released in the afternoon, Saturday, or during extended school breaks).

OR

(2) Relocate students to campus facilities that are at least 75 feet from the edge of the picnic area or do not face the construction site,

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OR

(3) Erect a temporary noise barrier/curtain between the proposed picnic area and all classrooms. The temporary sound barrier shall have a minimum height of 12 feet and be free of gaps and holes and must achieve a Sound Transmission Class of 35 or greater. The barrier can be (a) a ³/₄-inch-thick plywood wall OR (b) a hanging blanket/curtain with a surface density or at least 2 pounds per square foot. For either configuration, the construction side of the barrier shall have an exterior lining of sound absorption material with a Noise Reduction Coefficient rating of at least 0.7.

1.3 ENVIRONMENTAL IMPACTS

1.3.1 Impacts Considered Less Than Significant

The MND and supporting Initial Study identified various thresholds from the CEQA Guidelines in a number of environmental categories that would not be significantly impacted by the proposed project and therefore did not require mitigation. Impacts to the following environmental resources were found to be less than significant:

- Aesthetics
- Agriculture and Forestry Resources
- Air Quality
- Biological Resources
- Geology and Soils
- Greenhouse Gas Emissions
- Hazards and Hazardous Materials
- Hydrology and Water Quality

- Land Use and Planning
- Mineral Resources
- Noise
- Population and Housing
- Public Services
- Recreation
- Utilities and Service Systems

1.3.2 Potentially Significant Adverse Impacts That Can Be Mitigated, Avoided, or Substantially Lessened

The project could result in potentially significant impacts to Cultural Resources and Transportation/Traffic. Mitigation measures have been identified to reduce, avoid, or substantially lessen the impacts to acceptable standards. No significant and unavoidable impacts were identified.

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2. Mitigation Monitoring Process

2.1 MITIGATION MONITORING PROGRAM ORGANIZATION

Overall MMRP management is the responsibility of the District. The District's technical consultants (CEQA consultant, archaeologist, paleontologist, etc.) may perform related monitoring tasks under the direction of the environmental monitor (if they are contracted by the District).

2.2 TORRANCE UNIFIED SCHOOL DISTRICT

The District is the designated lead agency for the MMRP and has the overall responsibility for the review of all monitoring reports, enforcement actions, and document disposition. The District will rely on information provided by individual monitors (e.g., CEQA consultant, archaeologist, paleontologist), presuming it to be accurate and up to date, and will field check mitigation measure status, as required.

2.3 MITIGATION MONITORING TEAM

The mitigation monitoring team, including the construction manager and technical advisors (CEQA consultant, archaeologist, paleontologist), is responsible for monitoring implementation/compliance with all adopted mitigation measures and conditions of approval. A major portion of the team's work is field monitoring and compliance report preparation. Implementation disputes are brought to the District Superintendent and/or his designee.

2.3.1 Monitoring Team

The following summarizes key positions in the MMRP and their functions:

- Construction Manager: Responsible for coordination of mitigation monitoring team; technical
 consultants; report preparation; and implementing the monitoring program, including overall program
 administration, document/report clearinghouse, and first phase of dispute resolution.
- Technical Advisors: Responsible for monitoring in their areas of expertise (CEQA, archaeology, paleontology). Report directly to the monitoring program manager.

2.3.2 Recognized Experts

Recognized experts are required on the monitoring team to ensure compliance with scientific and engineering mitigation measures. The mitigation monitoring team's recognized experts will assess compliance with required mitigation measures, and recognized experts from responsible agencies will consult with the construction manager regarding disputes.

2. Mitigation Monitoring Process

2.4 ARBITRATION RESOLUTION

If a mitigation monitor is of the opinion that a mitigation measure has not been implemented or has not been implemented correctly, the problem will be brought before the construction manager for resolution. The decision of the construction manager is final unless appealed to the District superintendent and/or his designee. The construction manager will have the authority to issue stop work orders until the dispute is resolved.

2.5 ENFORCEMENT

Agencies may enforce conditions of approval through their existing police power using stop work orders; fines; infraction citations; or in some cases, notice of violation for tax purposes.

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3.1 PREMONITORING MEETING

A premonitoring meeting will be scheduled to review mitigation measures, implementation requirements, schedule conformance, and monitoring team responsibilities. Team rules will be established, the entire mitigation monitoring program presented, and any misunderstandings resolved.

3.2 CATEGORIZED MITIGATION MEASURES/TABLE

Project-specific mitigation measures have been categorized in Table 3-1, *Mitigation Monitoring Requirements*. The table identifies the environmental impact, specific mitigation measures, schedule, and responsible monitor. The mitigation table will serve as the basis for scheduling the implementation of and compliance with all mitigation measures.

3.3 FIELD MONITORING

Project monitors and technical subconsultants shall exercise caution and professional practices at all times when monitoring implementation of mitigation measures. Protective wear (e.g., hard hat, glasses) shall be worn at all times in construction areas. Injuries shall be immediately reported to the mitigation monitoring team.

3.4 COORDINATION WITH CONTRACTORS

The construction manager is responsible for coordination of contractors and for contractor completion of required mitigation measures.

3.5 LONG-TERM MONITORING

Long-term monitoring related to TRANS-1 will be required, including limiting the scheduling of major events at the school stadium and aquatic center.

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Table 3-1 Mitigation Monitoring Requirements

	Mitigation Measure	Responsibility for Implementation	Timing	Responsibility for Monitoring	Monitor (Signature Required) (Date of Compliance)	
CULTURAL	L RESOURCES					
CUL-1	Prior to the beginning of ground disturbances, Torrance Unified School District shall retain a qualified archaeologist/paleontologist to monitor ground-disturbing activities that occur five feet below ground surface. The archaeologist shall meet the Secretary of the Interior's Professional Qualifications Standards (48 Federal Register 44738-39). Before ground-disturbing activities begin, the archaeologist/ paleontologist shall prepare an archaeological monitoring plan consistent with CEQA Guidelines section 15064.5, specifying the frequency, duration, and methods of monitoring. The archaeologist/paleontologist shall train construction workers regarding types of archaeological and paleontological resources that could be identified in site soils. The archaeologist/paleontologist shall have the authority to stop grading or construction work within 25 feet of the site of any discovery of potential historical, archaeological, or paleontological resources until a find can be recovered and the significance of the find identified per CEQA. All resources recovered shall be curated at the facilities of the Natural History Museum of Los Angeles County.	Qualified archaeologist and paleontologist	Before and during ground-disturbing construction activities	Construction Manager and Torrance Unified School District		
TRANSPO	TRANSPORTATION AND TRAFFIC					
TRANS-1	The District shall not hold overlapping major events at the proposed aquatic center and at the Zamperini Stadium on the same day. Major stadium events are defined as those exceeding 1,000 participants, including spectators. Major events at the aquatic center are defined as swim team competitions exceeding 100 participants.	Torrance High School and Torrance Unified School District	During construction and operation of the Aquatic Center	Torrance Unified School District		

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Table 3-1 Mitigation Monitoring Requirements

	Mitigation Measure	Responsibility for Implementation	Timing	Responsibility for Monitoring	Monitor (Signature Required) (Date of Compliance)
TRANS-2	The District and its construction contractor shall maintain a minimum of 113 spaces during the entire construction phase of the project, outside the football season when varsity football games occur. This number of parking spaces will accommodate the parking needs associated with construction worker and vendors and non-major events at Zamperini Stadium.	Construction Manager Torrance High School, and Torrance Unified School District	During construction	Torrance Unified School District	
TRANS-3	The District and its construction contractor shall schedule the proposed improvements to the parking lot when the Zamperini Stadium is not in full operation (e.g., outside the football season and not on graduation day). During football season, the construction contractor shall, to the extent feasible, minimize the construction laydown area at the parking lot, minimizing the number of parking spaces occupied by construction activities.	Construction Manager, Torrance High School, and Torrance Unified School District	During construction	Torrance Unified School District	

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4. Mitigation Monitoring Reports

Mitigation monitoring reports are required to document compliance with the Mitigation Monitoring Program and to dispute arbitration enforcement resolution. Specific reports include:

- Field Check Report
- Implementation Compliance Report
- Arbitration/Enforcement Report

4.1 FIELD CHECK REPORT

Field check reports are required to record in-field compliance and conditions.

4.2 IMPLEMENTATION COMPLIANCE REPORT

The Implementation Compliance Report is prepared to document the implementation of mitigation measures, based on the information in Table 3-1. The report summarizes implementation compliance, including mitigation measures, date completed, and monitor's signature.

4.3 ARBITRATION/ENFORCEMENT REPORT

The Arbitration/Enforcement Report is prepared to document the outcome of arbitration review and becomes a portion of the ICR.

4. Mitigation Monitoring Reports

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5. Community Involvement

Monitoring reports are public documents and are available for review by the general public. Discrepancies in monitoring reports can be taken to the District Superintendent and/or his designee by the general public.

5. Community Involvement

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6. Report Preparation

6.1 LIST OF PREPARERS

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Report Preparation

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